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1886



# SECOND ANNUAL REPORT

OF THE

## BOARD OF POLICE

FOR THE

*+64/55.60*

CITY OF BOSTON.

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DECEMBER, 1886.

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Boston Board of Police,  
Sept. 5, 1894,



# REPORT.

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HEADQUARTERS OF THE POLICE DEPARTMENT,  
OFFICE OF THE BOARD OF POLICE,  
7 FANEURTON SQUARE, BOSTON, Dec. 1, 1886.

To His Excellency GEORGE D. ROBINSON, *Governor*.

YOUR EXCELLENCY:—The Board of Police for the city of Boston, in compliance with the provisions of chapter 323 of the Acts of 1885, has the honor to submit the following report of the work of the police department for the year ending Nov. 30, 1886:—

## THE DEPARTMENT.

### *Officers.*

The police department as at present constituted is composed of

Board of Police, . . . . .	3
Clerk of the Board, . . . . .	1
Superintendent of Police, . . . . .	1
Deputy Superintendent of Police, . . . . .	1
Chief Inspector, . . . . .	1
Inspectors, . . . . .	10
Inspector of Intelligence Offices, . . . . .	1
Inspector of Carriages, . . . . .	1
Inspector of Wagons, . . . . .	1
Inspector of Pawnbrokers, . . . . .	1
Inspector of Claims, . . . . .	1
Clerk to Superintendent of Police, . . . . .	1
Assistant Inspector of Carriage and Wagon Licenses, . . . . .	1
Assistant Inspector of Pawnbrokers, . . . . .	1
Property Clerk, . . . . .	1
Captains, . . . . .	16
Lieutenants, . . . . .	34
Sergeants, . . . . .	53
Patrolmen, . . . . .	649
House Watchmen, . . . . .	10
Assistant Keepers City Prison, . . . . .	2

Steward City Prison, . . . . .	1
Matron City Prison, . . . . .	1
Engineer, . . . . .	1
Firemen, . . . . .	3

Deducting from the foregoing the executive officers, headquarters staff and officers employed in special service, leaves the effective strength of the department 759 men, or one to every 527 of the population. The distribution of the force is shown by Table I. On November 30 there were six vacancies, viz., one lieutenant, two sergeants and three patrolmen. During the year forty-one officers were appointed, sixteen discharged, eleven resigned, five retired on pension and eight died. (See Tables II. and III.)

Capt. Horace M. Ford, of Division 11, was discharged from the department Oct. 12, 1886. Capt. James W. Twombly, of Division 10, was retired, at his own request, and placed upon the pension roll Nov. 6, 1886. Lieut. James P. J. Haney, on special duty at headquarters, died July 17, 1886. Lieut. Lyman W. Gould, keeper of the City Prison, died Nov. 20, 1886. Capt. R. H. Wilkins, of Division 2, was appointed keeper of the City Prison, making three vacancies in the rank of captain. Lieuts. James H. Lambert, James M. Coulter and William H. Brown were promoted to the rank of captain to fill the vacancies. These officers stood the highest on the civil service list, — Captain Lambert having 98 per cent., Captain Coulter  $97\frac{4}{5}$  per cent., and Captain Brown 94 per cent., all in class A.

Sergts. George W. Westcott, Philemon D. Warren and Philip McBryan were promoted to be lieutenants, their respective standing being 96 per cent., 95 per cent. and  $94\frac{1}{2}$  per cent., in class A.

Patrolman Benjamin A. Durgin was promoted to be sergeant, his standing being  $95\frac{1}{2}$  per cent., in class A.

William A. Ham, formerly Chief Inspector, who was discharged in September, 1885, was reinstated by the Supreme Court, but resigned without assuming the office.

The health of the force compared favorably with the preceding twelve months, the returns showing a reduction in the percentage of absence on account of sickness. The average number of men-absent was twenty per day, or 2.53

per cent. of the force. (See Table IV.) Last year the average was twenty-nine per day, or 3.66 per cent. of the force. This, in a climate such as ours, where the causes of sickness are chiefly attributable to exposure to the weather, is a low percentage. But for all that the loss of twenty men per day throughout the year seriously interferes with the work of the department. The force is now not large enough to patrol the city as it should be done, or as the public desire, and every man who is absent from duty cripples the department to that extent. In addition to this, the absenteeism on account of leaves of absence, the annual vacations, etc., will increase the percentage to an average of about 10 per cent. This is a very serious matter when the extent of the territory to be protected is taken into consideration. The police jurisdiction of the city, exclusive of the harbor, comprises thirty-seven square miles of territory, 400 miles of public and 100 miles of private streets, with a population of about 400,000. The patrol duty is performed by 688 men, being about eighteen patrolmen to each square mile of territory, nearly three-quarters of a mile of streets to each patrolman, and one patrolman to about 581 people. Every patrolman absent from duty leaves a route which must be covered by the officers on the adjoining routes, thereby adding to the work of those officers, and by increasing the area to be covered (already in many instances too large) diminishing the effectiveness of the men.

To meet this it is recommended that provision be made for the addition to the force of a class of men qualified to take the places of regular officers who may be absent from duty, who shall be paid only while doing duty, and who shall be entitled to preference in appointments on the regular force. This service might take the place of the six months' probationary period for which officers are now appointed under the civil service rules. If this were done, the department could be kept at all times up to its full strength, and the experience that these "substitutes" would acquire during their apprenticeship would be of inestimable benefit to themselves and the public when they are appointed on the permanent force. To carry this suggestion into effect would require additional legislation.

During the year 123 complaints were made against officers, which were investigated by the Board. The nature of the complaints and the disposition of the cases is shown in Table V.

#### *Horses.*

On the 1st of December, 1885, there were twenty-two horses in the service of the department. During the year seven became incapacitated for service on account of age or defects of various kinds, and they were sold and replaced by others.

Early in the summer, complaints were frequently made by residents in the ninth, eleventh and thirteenth divisions, of depredations being committed in their fruit orchards and flower gardens by roving boys and young men; and as a means of furnishing additional police protection to the people of those parts of the city four horses were hired on the 15th of August, and continued in service until the 30th of October, at an expense of \$316, and with highly satisfactory results. This was considered more economical than to have purchased horses which would not have been needed during the winter and would have had to be sold at a sacrifice, or wintered at considerable expense.

Nine new horses have been purchased during the year, and at the present time there are twenty-four in use of the department, as shown by Table VI.

### WORK OF THE DEPARTMENT.

#### *Arrests.*

The total number of persons arrested was 28,510, against 28,795 the preceding year, being a decrease of 285. There was a decrease in all classes of offences, except those against the license laws. The percentage of increase and decrease was as follows:—

	Per Cent.
Offences against the person, . . . . .	Decrease $2\frac{1}{2}$
Offences against property, committed with violence, . .	" $3\frac{1}{2}$
Offences against property, committed without violence, .	" 12
Malicious offences against property, . . . . .	" $17\frac{3}{4}$
Forgery and offences against the currency, . . . . .	" $2\frac{2}{5}$
Offences not included in the foregoing, . . . . .	" $1\frac{1}{4}$
Offences against the license laws, . . . . .	Increase $85\frac{1}{2}$

(See Tables VII. and VIII.)



Five thousand six hundred and eight persons were arrested on warrants, and 22,902 without warrants; 25,170 persons were held for trial, and 3,340 were discharged on examination. The number of males arrested was 23,430; of females, 5,080; of foreigners, 13,930, or, approximately,  $48\frac{2}{10}$  per cent.; minors, 3,983. Of the total number of persons arrested, 8,468, or  $29\frac{7}{10}$  per cent., were non-residents.

The number of lodgers accommodated at the station-houses was 2,222. No record is kept of those who apply for lodgings and are directed to the Wayfarer's Lodge.

There was a decrease in the percentage of arrests for serious offences as compared with 1885. Arrests for murder decreased 43 per cent.; manslaughter, 50 per cent.; robbery, 24 per cent.; forgery, 20 per cent.; simple larceny, 8 per cent.; felonious larceny, 36 per cent.; simple assaults, 3 per cent.; felonious assaults, 7 per cent. Arrests for assaults on officers decreased 72 per cent. The most serious case of this kind occurred on Sunday, April 18, 1886, when Patrolman J. B. Sullivan, of Division 6, was assaulted by two men, one of whom was armed with a hatchet. Officer Sullivan was finally compelled to shoot one of his assailants, and was himself shot through the hand by the other. The assailant who was shot died soon after his removal to the hospital; the other was arrested and sentenced to eight years in the State Prison. Officer Sullivan was not only exonerated by the justice who investigated the affair, but was also complimented for the forbearance shown by him under the circumstances.

The arrests for minor offences decreased. Idle and disorderly persons decreased 8 per cent.; nightwalking, 8 per cent.; vagrancy, 38 per cent.; stubborn children, 13 per cent.

Arrests for drunkenness decreased three-tenths of one per cent., and for common drunkards, 48 per cent.; this subject is referred to in another part of this report.

Arrests for breaking and entering increased  $4\frac{1}{2}$  per cent. Arrests for gambling increased  $57\frac{1}{3}$  per cent.; but there was a decrease of  $51\frac{2}{3}$  per cent. in arrests for gambling on the Lord's day. The department made 285 raids on gambling

houses, arrested 131 persons and seized property to the amount of \$12,271.55. Prosecutions for keeping gambling houses increased 200 per cent., and for maintaining lotteries, 158 per cent.

There was an increase of 9 per cent. in the number of insane persons taken in charge, and of 131 per cent. in the number of neglected children.

Arrests for offences against chastity increased 17 per cent., for violation of the liquor law, 56 per cent., and for violation of the Sunday law, 235 per cent.

Beginning with 1880 the number of arrests increased annually until 1885, excepting in 1883. In 1881 there were 3,670 more arrests than in 1880; in 1882, 2,256 more than in 1881; in 1883, 100 less than in 1882; in 1884, 523 more than in 1883; in 1885, 2,268 less than in 1884; in 1886, 412 less than in 1885. During this period the population steadily increased, but the percentage of arrests continually decreased. The average population was 380,000; average number of arrests, 29,066; number of arrests in the past year, 28,510, or 556 below the average.

The statistics of arrests are not, however, a reliable standard by which the comparative increase or decrease of crime, or the efficiency of a police force may be measured. They can only be taken for what they are worth, as a means of forming an opinion on the subject. Perhaps a better test by which to judge the efficiency of a force is given by comparing the amount of stolen property reported, one year with another; for this indicates to some extent the success of the police in preventing crime. Applying this to our statistics it will be seen that the average amount of stolen property reported since 1880 was \$103,052.83. In 1886 it was \$77,956.39, or \$25,096.44 less than the average.

In the same period the average amount of property stolen in and out of the city, which was recovered by the Boston police, was \$120,223.62. The amount recovered in 1886 was \$122,260.20, or \$2,036.58 more than the average.

The average amount of fines imposed by the courts was \$69,151.24; in 1886 the amount was \$109,969.31, or \$40,818.07 more than the average. The average number of days' attendance in court was 20,178; in 1886 there were



24,959, or 4,771 more than the average. The average amount of witness fees earned was \$19,881.91; in 1886 the amount was \$22,952.12, or \$3,070.21 more than the average. Table IX. gives these figures in detail.

The increase in the number of complaints for violation of the Sunday law is attributable to the recent decision of the Supreme Judicial Court in the case of *Commonwealth v. Dextra*. It had been a custom of many years' standing to allow certain kinds of business to be transacted on the Lord's day, on the ground that they were works of necessity and charity. Thus barbers and apothecaries were allowed to keep open, and some dealers in articles of food were permitted to open for a short time in the forenoon. Again, persons who conscientiously believed that the seventh day was the Sabbath, and refrained from labor on that day, were supposed to be exempted from the requirements of the law. In the decision referred to the court construed the statute to mean that the law prohibits the keeping open a shop, warehouse or workshop for the purpose of doing business therein on the Lord's day, and that the exception of works of necessity and charity did not refer to keeping shops open, but that it was limited to work and labor. Thus two separate and distinct offences were defined: 1, keeping open shops, and 2, doing any work or labor, except works of necessity and charity.

The conditions have changed so since the law was originally enacted that its strict enforcement will entail much inconvenience and, in many cases, great hardship to the public. For a number of years it has been a custom for the poorer classes, who have not the facilities for keeping food fresh, to purchase their Sunday's dinner on Saturday evening, have it kept in the dealer's refrigerator over night and delivered Sunday morning. The denial of this privilege, especially in the summer season, is a serious inconvenience, more particularly when it comes to the delivery of fresh milk for infants' use. To prevent the sale of medicines is liable to do great harm, especially in case of sudden illness. If the law should be construed to prohibit the running of public conveyances, the consequences in a city of the size and topography of Boston would be very inconvenient, to say the least. Such means

of transit have become a necessity of modern times, a necessity which did not exist and could not be foreseen when the law was framed, and to now deprive the public of their use would be imposing a hardship.

The expressions of opinion through the public press and otherwise, since the shops were closed on Sunday, shows that while there is no disposition on the part of the general public to break down the observance of Sunday as a day of religious worship, rest and recreation, there is a desire that the law should be amended so as to conform to the present condition of society and the requirements of an urban population.

*Nativity of Prisoners.*

United States, . . . . .	14,625	Denmark, . . . . .	15
British Provinces, . . . . .	2,133	Wales, . . . . .	44
Ireland, . . . . .	8,674	Belgium, . . . . .	7
England, . . . . .	1,299	Russia, . . . . .	117
France, . . . . .	87	South America, . . . . .	14
Germany, . . . . .	440	Holland, . . . . .	16
Italy, . . . . .	209	China, . . . . .	67
Portugal, . . . . .	34	East and West Indies, . . . . .	28
Sweden, . . . . .	185	Japan, . . . . .	1
Scotland, . . . . .	395	Australia, . . . . .	5
Spain, . . . . .	19	Austria, . . . . .	12
Norway, . . . . .	65		
Switzerland, . . . . .	11	Total, . . . . .	28,510
Africa, . . . . .	8		

*Inspectors' Department.*

The statistics of the work of this branch of the service are included in the figures showing the general work of the department, but, as the duties are of a special nature and the work compares most favorably with that of other years, the following statement will be of interest :—

Number of persons arrested, principally for felonies, . . . . .	412
Fugitives from justice from other States arrested and delivered to officers from those States, . . . . .	15
Fugitives from justice arrested in other States and brought back to Boston for trial, . . . . .	21
Number of cases investigated, . . . . .	1,877
Number of days spent in court by officers, . . . . .	1,257
Amount of fees earned by officers, . . . . .	\$1,244 84
Amount of stolen property recovered, . . . . .	55,416 26
Amount of fines imposed by court, . . . . .	3,842 13
Number of years' imprisonment imposed by court, . . . . .	221 $\frac{1}{12}$

*Medical Examiners' Assistant.*

The officer detailed to assist the medical examiners of Suffolk County investigated 230 cases, attended 113 inquests, summoned 400 witnesses. There were 193 cases investigated in and 37 out of the city.

*Inspector of Claims.*

The Inspector of Claims investigated and reported upon 201 cases.

*Harbor Service.*

During the year a change was made in the lines of the eighth division, by which the land and wharf portion of the division was transferred to Division 1, and the eighth division confined to the harbor and the islands therein. This covers an area of land and water of about 37,300 acres, or fifty-eight square miles. The recommendation contained in the last report, that the captain of this division should receive his appointment as harbor master from the Board of Police, is renewed. The special duties performed by the officers of this division were as follows:—

Value of property, consisting of float-stages, boats, rigging, etc., recovered, . . . . .	\$2,412 75
Number of vessels boarded, from foreign ports, . . . . .	928
Number of vessels ordered from the channel to the proper anchorage, . . . . .	2,147
Number of vessels moved from channel with steamer, . . . . .	10
Alarms of fire attended on water front, . . . . .	85
Fires extinguished on board vessels (no alarm), . . . . .	13
Boats challenged, . . . . .	1,552
Sick and injured persons assisted, . . . . .	64
Cases investigated, . . . . .	938
Dead bodies recovered, . . . . .	26
Rescued from drowning, . . . . .	34
Vessels reported to Board of Health, . . . . .	23
Vessels ordered to cock-bill yards, . . . . .	97
Vessels ordered to quarantine, . . . . .	1

The following arrivals were reported:—

Number of arrivals from foreign ports during the year:—	
Steamers, . . . . .	352
Ships, . . . . .	24
Barks, . . . . .	222

Brigs, . . . . .	166
Schooners, . . . . .	147
Number of arrivals from domestic ports, vessels of all kinds, .	8,044
From the British Provinces, . . . . .	1,450
Total, foreign and domestic ports, . . . . .	10,405

*Licenses.*

The total number of licenses of all kinds, except for the sale of intoxicating liquor, issued was 15,741; transferred, 42; cancelled, 943. The officers investigated 1,445 complaints arising under these licenses. The fees collected and paid into the city treasury amounted to \$29,431. (See Table X.) The department reported to the Board of Health on 291 applications for fruit, fish and vegetable pedlers' and grease collectors' permits.

*Ambulance Service.*

There are three ambulances in use in the department, stationed in Divisions 1, 4 and 7. Ambulance No. 1, Division 1, made 314 runs, and conveyed 182 persons to the hospital, 21 home and 111 to other places. Ambulance No. 2, Division 4, made 392 runs, and conveyed 283 persons to the hospital, 31 home and 78 to other places. Ambulance No. 3, Division 7, made 62 runs, and conveyed 35 persons to the hospital, 11 home and 16 to other places.

*Miscellaneous Business.*

Accidents reported, . . . . .	1,527
Buildings found open, . . . . .	2,417
Cases investigated, . . . . .	9,811
Dangerous buildings reported, . . . . .	26
Dangerous chimneys reported, . . . . .	28
Dead bodies cared for, . . . . .	144
Defective cesspools reported, . . . . .	161
Defective drains reported, . . . . .	71
Defective gas pipes reported, . . . . .	18
Defective hydrants reported, . . . . .	60
Defective lamps reported, . . . . .	3,258
Defective sewers reported, . . . . .	2
Defective streets and walks reported, . . . . .	11,395
Defective water pipes reported, . . . . .	69
Disturbances suppressed, . . . . .	4,207
Extra duties performed, . . . . .	18,302
Fire alarms given, . . . . .	467

Fires extinguished, . . . . .	442
Intoxicated persons assisted, . . . . .	414
Lost children found, . . . . .	1,587
Persons rescued from drowning, . . . . .	36
Sick persons assisted, . . . . .	1,339
Stray teams found, . . . . .	324
Street obstructions removed, . . . . .	52,556
Water running to waste reported, . . . . .	268
Value of property taken from prisoners and lodgers, . . . . .	\$40,002 75
Value of property reported stolen in the city, . . . . .	77,956 39
Value of property recovered, . . . . .	122,260 20
Amount of fines imposed by courts, . . . . .	109,969 31
Total years of imprisonment, . . . . .	1,567½
Total days of attendance in court by officers, . . . . .	24,959
Total amount of witness fees earned, . . . . .	\$22,952 12

### *Soup for the Poor.*

By request of the city council the department undertook the preparation and issuance of soup to the poor of the city. The time of distribution was from January 19 to April 13, inclusive, a period of eighty-five days.

Gallons made, . . . . .	13,728
Families supplied, . . . . .	15,487
Meals furnished, . . . . .	74,718
Total appropriation, . . . . .	\$2,500 00
Amount expended, . . . . .	2,297 52
Balance unexpended, . . . . .	\$202 48
Average cost per gallon, . . . . .	16.7 cents.
Average cost per meal, . . . . .	3 cents.

### *Special Services.*

Last February a portion of Roxbury was inundated by an overflow of Stony Brook. The force was the recipient of a complimentary letter from His Honor the Mayor recognizing its services on that occasion.

The Independent Order of Odd Fellows had a large parade on September 22 last, when 262 men were detailed to protect the route of the procession. A letter was received from the committee of arrangements thanking the officers for their services.

The President of the United States visited the city No-



vember 8 last. A detail of 461 men was made for street duty. His Excellency the Governor and His Honor the Mayor were both pleased to express their appreciation of the excellent manner in which the force performed its duty on that occasion.

#### SALE OF INTOXICATING LIQUOR.

The total number of places licensed for the sale of intoxicating liquor in the license year 1886 was 2,094; licenses cancelled, 8; licenses surrendered, 5; licenses forfeited, 21; licenses voided by conviction in court, 1. (See Table XI.) Total number Nov. 30, 2,059, or one to every 194 of the population. Of these, 1,363 were licensed to sell to be drank on the premises, or one to every 293 of the population.

Number of complaints for violations of conditions of licenses	
made to Board of Police, . . . . .	267
Number of hearings given, . . . . .	267
Number of licenses forfeited, . . . . .	108
Number of complaints for violation of conditions of licenses	
made in court, . . . . .	124
Arrests for selling without a license, . . . . .	398
Seizures made, . . . . .	715
Amount of liquors seized (gallons), . . . . .	4,125
Number of applications for licenses rejected, . . . . .	1,068

The following shows the nature of the complaints upon which licenses were forfeited by the Board of Police from Dec. 1, 1885, to Nov. 30, 1886:—

Violation of Sunday law, . . . . .	22
Violation of screen law, . . . . .	1
Opening unlicensed doors, . . . . .	19
Selling to minors, . . . . .	10
Selling to be carried off premises, not allowed by license, . . . . .	8
Selling in room not allowed by license, . . . . .	3
Selling between hours of 11 o'clock P. M. and 6 o'clock A. M., . . . . .	5
Keeping and exposing for sale liquors not allowed by license, . . . . .	39
Selling to an intoxicated person, . . . . .	1
Amount paid into the city treasury for license fees, . . . . .	\$608,113 00

The fees for licenses were considerably increased at the beginning of the present license year, and although there



was a reduction in the number of licensed places, the revenue from fees was \$103,020 more than in 1885.

The reduction in the number of licensed places is attributable to several causes. The increase in the prices of licenses was one. Again, it was found that there were many places which had been doing an illegal business, such as selling to be drank on the premises under a grocer's or wholesale dealer's license, and others that were doing business within schoolhouse limits under different subterfuges. There were also many places that were totally unsuitable for the purpose, by reason of their location, etc.

It having been urged that it was in the interest of temperance to encourage the use of malt liquors and thereby decrease the consumption of distilled spirits, a new class of licenses was introduced, giving the right to sell malt liquor, cider and light wines for the sum of \$125. Sixty-two licenses of this class were granted.

The department has given particular attention to the prevention of the sale of liquor on the Lord's day, and it is gratifying to say that the efforts in this direction have met with considerable success and have been endorsed by the majority of licensed dealers, as well as the mass of the community. What has been accomplished is shown by the fact that there has been a decrease of seventeen and seven-eighths per cent. in the arrests for drunkenness on Sunday as compared with the preceding twelve months. The Board, however, does not wish to be understood as asserting that Sunday selling has been completely stopped. The traffic has been driven into holes and corners, into back kitchens and rooms in tenement houses; but it is an evil which, like the unlicensed sale of liquor, cannot be entirely abated, unless the buyer were to be made an offender against the law and equally culpable with the seller.

There was a large increase in the number of arrests for selling liquor without a license. This is a consequence of a stricter enforcement of the law and a greater amount of energy on the part of officers. In most of the unlicensed places the sale of a malt liquor commonly known as "Berlin beer," made for the purpose and containing less than three

which is either carried in a bottle in the pocket of the seller or kept in a vessel which can be overturned and its contents emptied into a sink upon the entrance of an officer. Business carried on in this way is necessarily limited, but as it is entirely uncontrollable, a great deal of mischief is done; and for the good of society, as well as in justice to those dealers who pay for their licenses and endeavor to conform to the law, no efforts should be spared to break it up. The number of arrests for this offence indicates that the force has shown considerable zeal in the work, and, considering the difficulties, the officers have succeeded remarkably well. But the most effectual measure that could be adopted would be to remove the three per cent. limit, and to permit the seizure of the vessels and implements of sale found on unlicensed premises.

The arrests for drunkenness averaged forty-four per day during the year, or four and one-half per cent. of the population. There was a decrease of three-tenths of one per cent. in the arrests for drunkenness during the year-as compared with 1885, while the estimated increase in population was about two and one-half per cent. As compared with 1880 there was an increase of ten per cent. in population and an increase of 1.044 per cent. in drunkenness. The arrests for drunkenness since 1880 have averaged 17,121 per annum, so that in 1886 there were 942 arrests less than the average. In 1874, the last year under the prohibitory law, with a population of 337,000, there were 3,090 places where liquor was sold, and 19,324 drunken persons came under the notice of the police. In 1886, with a population of 400,000, there were 2,059 licensed places (including druggists and wholesale places), and 16,179 drunken persons were arrested.

#### BUILDINGS.

The station-houses, with the exception of that in Division 1, are generally in good condition. The houses in Division 2, 4 and 5 will have to be enlarged in the near future, to accommodate the increased business in those divisions.

At the beginning of the present financial year a requisition was made on the city council for a new station-house in Division 1, but no appropriation was made for the purpose.

Later in the year the Board of Police sent a communication to the city council, suggesting that the present station-house and the house in Division 8, which owing to a recent change in the lines of that division is no longer needed by the department, should be disposed of and the proceeds appropriated to the erection of a new station-house for Division 1, and a small building on the water front for Division 8. It was believed that the estates would sell for enough to pay for the new buildings and leave a balance to the city treasury. This communication is now before a committee of the city council. It is sincerely hoped that a new station-house will soon be provided in Division 1, for the present building is a disgrace to the city.

Work on the new Back Bay Station-house was suspended, the appropriation having been exhausted. The building is ready for plastering, and it is the intention of the city architect to resume work as soon as funds are furnished.

A stable was built in Division 14, and filled a long felt want. It is desirable that stables should be built in Divisions 11 and 13, where the horses are now kept at livery stables.

Steam-heating apparatus was put in Station-house 3, which was formerly insufficiently heated by furnaces and stoves.

The ordinary repairs on station-houses have been made by the public building department. For a number of years such repairs were made by members of the force detailed for the purpose, the stock being purchased from the appropriation. It was the opinion of the Board that members of the force could be better employed in doing their regular duty, instead of mechanical work; that taking a number of men from street duty increased the labor of other members of the force beyond what it should be; and that it was not good policy to deprive our mechanics of the work which properly belonged to them. For these reasons the Superintendent of Public Buildings was notified that the practice would be discontinued, and that he would be expected to make all repairs and alterations which might be needed.

## FINANCIAL.

The total expenditure for police purposes during the year, including liquor license expenses, was \$1,003,456.15. From this should be deducted the amount received for uniform cloth, etc., and paid into the treasury, \$8,831.89, leaving the net cost of maintaining the department, \$994,624.26.

The total revenue paid into the city treasury from fees for licenses over which the police had supervision was \$649,187.29. (See Table XII.)

At the beginning of the present financial year the Board of Police, in conformity with section 4 of chapter 323, Acts of 1885, made requisition on the city council for the sum of \$1,020,761.37. This amount included \$25,000 for a police signal system. His Honor the Mayor approved the requisition, with the exception of the item for the signal system. The city council reduced the amount to \$980,000, and made no provision for the extra sum that will be needed in consequence of the adoption of the weekly payment system. As the principal items of expense are in the nature of fixed charges, no opportunity is left for a sufficient reduction to meet the reduced appropriation; therefore, there will probably be a deficit at the end of the year.

## PENSIONS AND BENEFITS.

On the 1st of December, 1885, there were seventy-nine pensioners on the roll. During the year eight died and five were added, viz., one captain and four patrolmen, leaving seventy-six on the roll at date. A list of pensioners will be found in Table XIII.

The pensions now amount to \$29,516.95 per annum. The Board of Police renews the recommendation, contained in the last report, that the amount received for licenses of which the police have supervision (not including liquor licenses) be applied to the creation of a fund for the payment of pensions. The law relating to pensions does not authorize the retirement of an officer of higher rank than captain. There is no good reason why an officer who has



attained the rank of superintendent or deputy superintendent should not, when incapacitated from further service, be retired as of that rank. It would be but simple justice to the officer who has, by long years of faithful service in the department, worked his way up to the highest rank.

The Police Charitable Fund is maintained by witness fees earned by officers. The income is applied to the relief of persons who have received an honorable discharge from the police force by reason of sickness, age or other inability, and who are, in consequence thereof, in necessitous circumstances; and also to the relief of the widows and orphans, in necessitous circumstances, of officers who died while in the service. On May 1, 1886, the invested fund amounted to \$154,350; cash in treasury, \$603.11; income unexpended, \$3,589.88. There were forty-five beneficiaries receiving yearly \$8,280. The trustees consist of the Mayor, City Treasurer and City Auditor.

The Police Relief Association is a voluntary organization of the members of the force, for the purpose of aiding sick members and paying a death benefit to the family of a deceased member. Its fund is supported by an annual assessment of \$4 on each member and by the proceeds of the annual police ball, together with such donations as may be received from the public. Each member is entitled to \$7 per week when sick. On the death of a member his family receives \$1,000, and on the death of a member's wife he receives \$100. The invested fund now amounts to \$18,000. The payments for the year amounted to \$20,000. The association is managed by a board of directors, chosen by the association at its annual meeting. The by-laws are subject to the approval of the Board of Police.

#### POLICE SIGNAL SYSTEM.

In the last report the Board of Police called attention to the advantages of the police signal system as applied to the work of the department. In the requisition for an appropriation for the present financial year, the Board included a sum for the introduction of the system, but the mayor and

city council did not grant the request. Early in the year the Municipal Signal Company of Boston called the attention of the Board to their new and as yet untried system, and offered to put it into a division on trial for a period of six months, subject to acceptance or rejection. This offer was accepted, and the system was introduced into Division 6, comprising part of South Boston, where it has been in operation since June 7. Beginning on that date the wagon has made 1,029 runs, covering an aggregate distance of  $811\frac{9}{16}$  miles. Nine hundred and eighty-one prisoners were conveyed to the station-house, sixty-five injured, feeble-minded and insane persons were carried to the station-house, the hospital or to their homes, and six lost children were carried to the station-house. In several instances life was saved by the prompt arrival of the wagon and the celerity and comfort with which injured persons were conveyed to the hospital. A detailed statement of the work performed will be found in Table XIV. The success which has attended the introduction of the system in Division 6 has demonstrated beyond cavil its value to the police department. It is as necessary to the department as the fire alarm is to the fire department; and the increased efficiency of the force, the greater protection to life and property consequent upon its adoption more than compensates for its cost. It is to be hoped that the system will be extended over the entire city, and it is believed that the successful work in Division 6 has created a favorable impression upon many who were inclined to look with disfavor upon it. The city council is now considering the expediency of providing by loan for the introduction of the system, and if the measure is favorably acted upon, the Board will take steps to place it in every division as quickly as possible.\*

#### EMERGENCY LECTURES.

During the year the Massachusetts Emergency and Hygiene Association gave fifty lectures to members of the force, which were largely attended. The knowledge acquired at these lectures has tended to extend the usefulness of the

\* Since the above was written the city council authorized a loan of \$100,000 for the purpose, but the measure was vetoed by the mayor.



force, as was shown by several cases in which a practical application of the lessons taught preserved life or ameliorated suffering.

On the 26th of October last, 133 men were called to headquarters to receive the diplomas of examination and certificates of merit awarded to them by the society.

The following officers received certificates : —

Division 2, Lieut. Thomas Weir, for ~~skilful~~ application of splints and bandages.

2, Patrol. G. G. Stuart, for ~~checking~~ hemorrhage several times.

4, Lieut. J. H. Lambert, ~~repeated services~~ in cases of injury.

6, Patrol. Tim. Enwright, } ~~skilful~~ application of splints and band-

6, Patrol. C. L. Skelton, } ~~ages~~ to fracture of thigh bone.

8, Lieut. L. W. Swan, ~~checking~~ hemorrhage.

9, Sergt. C. W. Hunt, application of ~~fence~~ pickets to fractured leg.

9, Patrol. Lawrence Kane, ~~skilful~~ application of splints to compound fracture.

9, Patrol. S. D. Gardiner, splints applied to compound fracture of leg.

9, Patrol. W. S. Devitt, skilful application of splints made from fence pickets to fractured thigh bone.

9, Patrol. P. G. Green, skilful application of bandages and of splints made from ~~fence~~ pickets to fractured thigh bone.

10, Sergt. J. J. Curry, making comfortable for transportation to hospital of woman with broken thigh.

10, Patrol. E. H. Burrill, skilful application of splints to broken ankle.

11, Sergt. E. F. Hallahan, } application of splints to compound

11, Patrol. W. F. Perry, } ~~fracture~~.

11, Patrol. W. J. Sweeney, ~~prompt aid~~, case of attempted suicide.

12, Patrol. F. S. Aubens,

12, Patrol. Edward Herald, Jr., } restoring to consciousness wo-

12, Patrol. P. J. Porter, } ~~man~~ apparently drowned.

13, Patrol. Matthew Quigley, ~~checking~~ hemorrhage.

13, Patrol. W. B. Lailier, saving life by skilful application of tourniquet.

14, Patrol. A. N. Bates, skilfully bandaging broken leg.

15, Sergt. P. D. Warren,

15, Patrol. Jeremiah O'Brien, } ~~checking~~ hemorrhage.

#### CONCLUSION.

To conclude, the Board of Police desires to express its pleasure with the good work performed by the force during the year. The men did their duty intelligently and effi-

ciently, and, it is believed, to the satisfaction of the citizens of Boston. The diminution in crime is due in a great measure to their vigilance in preventing offences and promptness in detecting offenders. It is also proper that the Board should acknowledge the courteous relations which have existed between it and the several departments of the city government.

Respectfully submitted,

A. T. WHITING,  
WILLIAM H. LEE,  
W. M. OSBORNE,

*Board of Police.*

TABLE I.  
Distribution of the Police Force, November 30, 1886.

RANK.	POLICE DIVISIONS.																							
	Headquarters.	City Hall.	City Prison.	School Criminals.	Public Library.	Private Office.	Liquor Mart.	1.	2.	3.	4.	5.	6.	7.	8.	9.	10.	11.	12.	13.	14.	15.	TOTAL.	
Board of Police,	3	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	
Clerk of Board,	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	
Superintendent,	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	
Deputy Superintendent,	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	
Chief Inspector,	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	
Inspectors,	14	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	14	
Assistant Inspectors,	2	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	2	
Clerk to Superintendent,	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	
Property Clerk,	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	
Captains,	2	2	2	2	2	2	2	2	2	2	2	2	2	2	2	2	2	2	2	2	2	2	2	
Lieutenants,	2	2	2	2	2	2	2	2	2	2	2	2	2	2	2	2	2	2	2	2	2	2	2	
Sergeants,	12	12	12	12	12	12	12	12	12	12	12	12	12	12	12	12	12	12	12	12	12	12	12	
Patrolmen,	62	65	60	74	60	74	60	60	60	33	11	38	42	27	36	29	18	39	3	3	3	3	3	
House Watchmen,	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	
Assistant Keepers,	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	
Steward,	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	
Matron,	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	
Engineer,	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	
Firemen,	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	
Total,	41	7	6	1	1	2	1	68	71	54	80	66	54	39	19	41	48	34	42	35	21	45	787	

TABLE II.

*Officers appointed by the Board of Police during the Year ending  
Nov. 30, 1886.*

NAME.	Date of Appointment.	Age.	Birthplace.	Previous Occupation.
Allen, Lewis L., .	Mar. 29, 1886,	27	Llmington, Me., .	Brakeman.
Austin, William M., .	" " "	28	Windham, Me., .	Driver.
Berry, Walter M., .	June 14, "	22	So. Boston, Mass., .	Driver.
Brown, James E., .	Oct. 25, "	24	" " "	Teamster.
Brazer, Charles R., .	" " "	26	Jamaica Plain, Mass.,	Clerk.
Crane, George B., Jr.,	Dec. 14, 1885,	25	Boston, Mass., .	Longshoreman.
Conboy, James D., .	" " "	29	Ireland, . . .	R. R. police officer.
Cunningham, James F.,	Mar. 29, 1886,	22	Boston, Mass., .	Timemlth.
Connor, John W., .	" " "	27	Newton, Mass., .	Brass finisher.
Dann, Edward J., .	June 14, "	25	Seltnate, Mass., .	Night watchman.
Dann, William H., .	Oct. 25, "	24	So. Boston, Mass., .	Teamster.
Eldridge, Peter C., .	Mar. 29, "	25	Boston, Mass., .	Shipping agent.
French, Frank W., .	Jan. 4, "	23	Woodstock, Vt., .	Clerk.
Griffin, John J., .	Apr. 5, "	23	Charlestown, Mass., .	Teamster.
Golden, Michael J., .	Oct. 25, "	24	Boston, Mass., .	Clerk.
Harriman, Joseph, .	Mar. 29, "	25	Wiscasset, Me., .	Clerk.
Hayes, Peter A., .	June 14, "	24	Charlestown, Mass., .	Blacksmith.
Jenkins, Henry R., .	Dec. 14, 1885,	29	Boston, Mass., .	Porter.
Johnson, John F., .	June 14, 1886,	27	" " "	Lead glazier.
Keiran, James B., .	Dec. 14, 1885,	24	" " "	Upholsterer.
Kennedy, William H., .	Jan. 4, 1886,	25	Charlestown, Mass., .	Sheriff's keeper.
Leary, Richard H., .	Mar. 29, "	28	Philadelphia, Pa., .	Teamster.
Lovell, Albert F., .	Apr. 5, "	29	Weymouth, Mass., .	Conductor.
Leary, Jeremiah J., .	June 14, "	24	E Boston, Mass., .	Boiler maker.
Lynch, Daniel J., .	Mar. 29, "	25	Boston, Mass., .	Teamster.
Morphy, William H., .	June 14, "	27	Charlestown, Mass., .	Bookbinder.
Morrissey, Michael J., .	" " "	24	" " "	Plumber.
Moore, William F., .	Oct. 25, "	27	Boston, Mass., .	Expressman.
Nash, Henry M., .	Dec. 14, 1885,	28	Sherburne, Mass., .	Clerk.
Newton, Edwin A., .	Apr. 5, 1886,	30	Medford, Mass., .	Driver.
O'Day, Richard J., .	Mar. 29, "	23	Boston, Mass., .	Lithograph stone pol- isher.
Oberton, George W., .	Oct. 25, "	23	Camden, Me., .	Driver.
Packard, Herman A., .	Mar. 29, "	25	Rendfield, Me., .	Shipping clerk.

*Officers appointed, etc. — Concluded.*

NAME.	Date of Appointment.	Age.	Birthplace.	Previous Occupation.
Prince, Lewis W.,	June 14, 1856.	28	Boston, Mass.,	Driver.
Reilly, John J.,	Jan. 4, "	25	" "	Cabinet maker.
Ramsey, Frank,	Apr. 5, "	23	Charlestown, Mass.,	Painter.
Sullivan, James P.,	June 14, "	28	Cincinnati, O.,	Baggage master.
Sharkey, John J.,	Oct. 25, "	25	Medford, Mass.,	Clerk.
Walkins, James J.,	Mar. 29, "	24	Boston, Mass.,	Painter.
Wilwerth, Charles J.,	" "	26	" "	Teamster.
Zahn, Frederick D.,	Dec. 14, "	28	" "	Provision dealer.
Average age,				25½ years.

TABLE III.

*Officers Discharged, Resigned, Retired and Deceased during the Year ending Nov. 30, 1886.*

NAME.	Discharged.	Resigned.	Retired.	Deceased.	Length of Service.
Alley, Daniel B.,	Mar. 4, '86,	-	-	-	10 yrs.
Brown, Samuel E.,	-	-	June 24, '86,	-	23 "
Bradley, Philip J.,	-	May 8, '86,	-	-	1 yr.
Burleigh, Nary G.,	-	Jan. 28, '86,	-	-	13 yrs.
Borrill, Lemuel B.,	-	Dec. 31, '85,	-	-	11 "
Barker, Charles,	Jan. 22, '86,	-	-	-	4 "
Clark, Charles,	-	-	Dec. 10, '85,	-	18 "
Driscoll, John M.,	Feb. 1, '86,	-	-	-	5 "
Doon, Darford D.,	-	-	-	July 6, '86,	3 "
Dearborn, Samuel S.,	-	-	Aug. 5, '86,	-	15 "
Finn, John M.,	-	-	-	May 10, '86,	11 "
Ford, Horace M.,	Oct. 12, '86,	-	-	-	23 "
Fernald, James Q.,	May 5, '86,	-	-	-	3 "
Gordon, Edward W.,	July 2, '86,	-	-	-	1 yr.
Gould, Lyman W.,	-	-	-	Nov. 20, '86,	22 yrs.
Gurney, Charles H.,	Mar. 11, '86,	-	-	-	9 "
Gillie, William,	-	Oct. 7, '86,	-	-	3 "
Gardner, John H.,	-	Jan. 7, '86,	-	-	11 "
Gladbach, Joseph,	Oct. 28, '86,	-	-	-	1 yr.
Golden, Michael J.,	-	Oct. 26, '86,	-	-	1 day.

*Officers Discharged, etc. — Concluded.*

NAME.	Discharged.	Resigned.	Retired.	Deceased.	Length of Service.
Ham, William A., .	-	Sept. 18, '86,	-	-	28 yrs.
Howard, James H., .	-	Apr. 5, '86,	-	-	5 "
Haney, James P. J., .	-	-	-	July 17, '86,	9 "
Hawes, William G., .	Mar. 26, '86,	-	-	-	9 "
Henderson, David, .	Mar. 26, '86,	-	-	-	1 yr.
Henderson, Jas. E., Jr.,	-	Sept. 27, '86,	-	-	1 "
Howard, John J., .	Feb. 19, '86,	-	-	-	3 mos.
Kennedy, Samuel, .	Dec. 19, '85,	-	-	-	1 yr.
Kendall, William J., .	Jan. 4, '86,	-	-	-	1 "
Kossman, Max, .	-	-	-	Apr. 23, '86,	8 yrs.
Kenney, William H., .	Feb. 19, '86,	-	-	-	2 mos.
McDonald, Charles T., .	-	-	Apr. 27, '86,	-	13 yrs.
Mitchell, James J., .	-	-	-	Aug. 22, '86,	5 "
Myers, Edward B., .	May 25, '86,	-	-	-	17 "
Packard, Herman A., .	-	Apr. 27, '86,	-	-	1 mo.
Roberts, Martin W., .	-	Jan. 18, '86,	-	-	1 yr.
Spencer, Charles A., .	Feb. 23, '86,	-	-	-	3 yrs.
Twombly, James W., .	-	-	Nov. 6, '86,	-	28 "
Tewkesbury, Richard- son A., .	-	-	-	June 3, '86,	32 "

TABLE IV.

*Number of Days' Absence from Duty by Reason of Sickness during the Year ending Nov. 30, 1886.*

December, 1885, . . .	726	July, 1886, . . .	386
January, 1886, . . .	757	August, " . . .	493
February, " . . .	651	September, " . . .	426
March, " . . .	821	October, " . . .	377
April, " . . .	729	November, " . . .	445
May, " . . .	800		
June, " . . .	565	Total, . . .	7,176

Number of men on the force, 790.

Average number sick daily, 20, or 2.53 per cent. of total number.



TABLE V.

*Complaints against Officers from Dec. 1, 1885, to Dec. 1, 1886.*

No.	Rank.	NATURE OF COMPLAINT.	Disposition of Case.
1	Capt.	Neglect of duty, . . . .	Dismissed from force.
2	Lieut.	Neglect of duty, . . . .	Complaint dismissed.
3	Sergt.	Assault, . . . . .	" "
2	"	Destroying property, . . .	" "
1	"	Neglect of duty, . . . .	Placed on file.
6	Patrol.	Intoxication, . . . . .	Dismissed from force.
3	"	Intoxication and neglect of duty, . . . . .	" "
1	"	Intoxication and assault and battery, . . . . .	" "
4	"	Neglect of duty, . . . . .	" "
1	"	Non-payment of bills, . . .	" "
3	"	Neglect of duty, . . . . .	Reprimanded in general orders.
2	"	Disrespect of superior officers, . . . . .	Reprimanded in general orders.
2	"	Conduct unbecoming an officer, . . . . .	Reprimanded in general orders.
1	"	Disobedience and conduct unbecoming an officer, . . . . .	Reprimanded in general orders.
1	"	Leaving route without permission, . . . . .	Reprimanded in general orders.
1	"	Not properly patrolling his route, . . . . .	Reprimanded in general orders.
1	"	Abusive language, . . . . .	Reprimanded in general orders.
1	"	Illegal arrest, . . . . .	Reprimanded in general orders.
12	"	Neglect of duty, . . . . .	Placed on file.
1	"	Sleeping while on duty, . . .	" "
3	"	Non-payment of bills, . . . .	" "
2	"	Disrespect to superior officer, . . . . .	" "
3	"	Intoxication, . . . . .	" "

*Complaints against Officers, etc.—Concluded.*

No.	Rank.	NATURE OF COMPLAINT.	Disposition of Case.
2	Patrol.	Assault and battery, . . .	Placed on file.
1	"	Abusive language, . . .	" "
1	"	Leaving city without permission, . . .	" "
1	"	Intoxication, . . .	Officer resigned.
1	"	Neglect of duty, . . .	Retired on pension.
6	"	Neglect of duty, . . .	Complaint dismissed.
15	"	Alleged assault, . . .	" "
6	"	Alleged assault and battery, .	" "
3	"	Alleged assault and tyranny, .	" "
1	"	Assaulting a prisoner, . . .	" "
2	"	Cruel treatment of prisoner, .	" "
3	"	Illegal arrests, . . .	" "
2	"	Profane and abusive language,	" "
9	"	Conduct unbecoming an officer, . . .	" "
1	"	Loitering in saloon and threatened assault, . . .	" "
1	"	Bringing false charges against complainant, . . .	" "
3	"	Non-payment of bills, . . .	" "
1	"	Leaving his route, . . .	" "
1	"	Receiving stolen goods, . . .	" "
2	"	Alleged intoxication, . . .	" "
2	"	Violation of Rule III., . . .	" "
2	"	Assault, . . .	Complaint withdrawn.
123 complaints.			

TABLE VI.  
*Showing Number and Distribution of Horses used in the Department.*

DIVISION.	Riding.	Amble- Lance.	Leasing.	Total.
Headquarters, . . . . .	-	-	2	2
1, . . . . .	-	1	-	1
3, . . . . .	1	-	-	1
4, . . . . .	1	1	-	2
6, . . . . .	-	-	2	2
7, . . . . .	1	1	-	2
10, . . . . .	1	-	-	1
11, . . . . .	3	-	1	4
12, . . . . .	1	-	-	1
13, . . . . .	3	-	1	4
14, . . . . .	3	-	1	4
Total, . . . . .	14	3	7	24

TABLE VII.  
*Comparative Statement of Offences for which Arrests were made in 1885 and 1886.*

	Year to Nov. 30, 1885.	Year to Nov. 30, 1886.	Increase	De- crease.
Offences against the person, . . . . .	3,019	2,953	-	66
Offences against property committed with violence, . . . . .	554	535	-	19
Offences against property committed without violence, . . . . .	2,681	2,358	-	323
Malicious offences against property, . . . . .	17	14	-	3
Forgery and offences against the cur- rency, . . . . .	70	68	-	2
Offences not included in the forego- ing, . . . . .	22,014	21,559	-	255
Offences against the license laws, . . . . .	440	323	323	
	28,795	28,510	285	668
	-	-	-	333
Total decrease, . . . . .	-	-	-	285

TABLE VIII.

*Showing Number of Persons Arrested and Nature of Offence, for  
Year ending Nov. 30, 1886.*

NATURE OF CRIME.	Males.	Females.	Total.
Abandoning child, . . . . .	-	2	2
Adultery, . . . . .	27	19	46
Aiding a prisoner to escape, . . . . .	1	-	1
Arson, . . . . .	13	-	13
" attempt to commit, . . . . .	1	-	1
Assault, simple, . . . . .	1,980	328	2,308
" felonious, . . . . .	193	18	211
" indecent, . . . . .	11	-	11
" on an officer, . . . . .	7	-	7
Assuming to be an officer, . . . . .	3	-	3
" to be a common victualler, . . . . .	2	-	2
Attempt to pass a forged order, . . . . .	1	-	1
" to pass altered United States note, . . . . .	1	-	1
" to obstruct a train, . . . . .	1	-	1
" to extort money, . . . . .	6	-	6
Bail bond, . . . . .	2	3	5
Bastardy, . . . . .	7	-	7
Burglars' tools, having in possession, . . . . .	5	-	5
Burglary, . . . . .	7	-	7
" accessory to, . . . . .	1	-	1
Breaking and entering a building, . . . . .	75	1	76
Breaking and entering a building, attempt at, . . . . .	13	-	13
<i>Carried forward, . . . . .</i>	<i>2,357</i>	<i>371</i>	<i>2,728</i>

*Number of Persons Arrested, etc. — Continued.*

NATURE OF CRIME	Males.	Females.	Total.
<i>Brought forward,</i> . . . . .	2,357	371	2,728
Breaking and entering a dwelling, suspicion of, . . . . .	3	—	3
Breaking and entering a shop, suspicion of, . . . . .	1	—	1
“ “ a vessel, . . . . .	6	—	6
“ “ a railway car, . . . . .	11	—	11
Capias, . . . . .	—	1	1
Carrying concealed weapons, . . . . .	18	—	18
City ordinances, violation of the, . . . . .	615	11	626
Common beggars, . . . . .	2	2	4
“ brawlers, . . . . .	—	15	15
“ drunkards, . . . . .	60	46	106
Cheating by false pretences, . . . . .	3	—	3
Contempt of court, . . . . .	6	1	7
Conspiring to defraud, . . . . .	2	—	2
Counterfeit money, attempt to pass, . . . . .	4	—	4
“ “ passing, . . . . .	10	2	12
“ dies, having in possession, . . . . .	3	—	3
Counterfeiting, . . . . .	1	—	1
Cruelty to dumb animals, . . . . .	22	—	22
Defrauding an inn-holder, . . . . .	11	—	11
“ a boarding-house keeper, . . . . .	1	—	1
Default warrant, . . . . .	58	28	86
Deserters, . . . . .	18	—	18
Disorderly, . . . . .	492	150	642
Disturbing the peace, . . . . .	145	45	190
<i>Carried forward,</i> . . . . .	3,849	672	4,521



*Number of Persons Arrested, etc. — Continued.*

NATURE OF CRIME.	Males.	Females.	Total.
<i>Brought forward, . . . . .</i>	3,849	672	4,521
Disturbing a public meeting, . . . . .	8	—	8
“ a school, . . . . .	3	—	3
Dog law, violation of the, . . . . .	25	—	25
Drunkenness, . . . . .	13,304	2,875	16,179
Embezzlement, . . . . .	135	5	140
Escaped convicts, . . . . .	6	1	7
Evading payment of fare, . . . . .	23	1	24
Exposing obscene print, . . . . .	2	—	2
Fast driving, . . . . .	16	—	16
Forgery, . . . . .	42	1	43
Fornication, . . . . .	96	100	196
Fraud, attempt to obtain money by, . . . . .	1	—	1
“ obtaining money by, . . . . .	44	3	47
“ “ property by, . . . . .	25	3	28
Fugitive from justice, . . . . .	17	—	17
Gambling, . . . . .	96	—	96
“ on the Lord's day, . . . . .	17	—	17
“ obtaining money by, . . . . .	1	—	1
“ leasing a room for, . . . . .	1	—	1
“ house, keeping a, . . . . .	9	—	9
“ implements, having in possession, . . . . .	3	—	3
Giving false alarm of fire, . . . . .	1	—	1
Having adulterated milk, . . . . .	1	—	1
Housebreaking, . . . . .	93	—	93
Idle and disorderly persons, . . . . .	129	158	287
<i>Carried forward, . . . . .</i>	17,947	3,819	21,766

*Number of Persons Arrested, etc. — Continued.*

NATURE OF CRIME.	Males.	Females.	Total.
<i>Brought forward,</i> . . . . .	17,947	3,819	21,766
Indecent exposure of person, . . . . .	27	-	27
Insane, . . . . .	197	75	272
Keeping a house of ill-fame, . . . . .	21	63	84
" a noisy and disorderly house, . . . . .	8	9	17
Kidnapping, . . . . .	-	2	2
" attempt at, . . . . .	1	-	1
Larceny, attempt to commit, . . . . .	9	-	9
" accessory to, . . . . .	1	-	1
" suspicion of, . . . . .	118	16	134
" simple, . . . . .	1,361	254	1,615
" felonious, . . . . .	214	39	253
Lewd and lascivious cohabitation, . . . . .	16	17	33
Leasing tenement for house of ill-fame, . . . . .	-	1	1
Leased property, concealing, . . . . .	7	-	7
" conveying, . . . . .	9	2	11
" selling, . . . . .	8	3	11
Liquor law, violation of the, . . . . .	447	107	554
Lottery, maintaining a, . . . . .	31	-	31
" tickets, selling, . . . . .	3	-	3
Lobster law, violation of the, . . . . .	11	-	11
Malicious mischief, . . . . .	255	31	286
" trespass, . . . . .	24	1	25
Manslaughter, . . . . .	4	-	4
" suspicion of, . . . . .	1	-	1
Mayhem, . . . . .	2	-	2
<i>Carried forward,</i> . . . . .	20,722	4,439	25,161

*Number of Persons Arrested, etc.—Continued.*

NATURE OF CRIME.	Males.	Females.	Total.
<i>Brought forward,</i> . . . . .	20,722	4,439	25,161
Mortgaged property, concealing, . . . . .	15	7	22
“ “ selling, . . . . .	3	2	5
Murder, . . . . .	6	2	8
“ attempt to, . . . . .	1	—	1
“ suspicion of, . . . . .	8	1	9
Neglected children, . . . . .	18	19	37
Night-walking, . . . . .	—	254	254
Obstructing an officer unlawfully, . . . . .	1	1	2
Opium joint, keeping, . . . . .	2	—	2
“ “ resorting to, . . . . .	9	—	9
Passing a worthless check, . . . . .	3	—	3
Perjury, . . . . .	7	1	8
Peddling without a license, . . . . .	6	—	6
Pool-room, keeping, . . . . .	5	—	5
Polygamy, . . . . .	2	2	4
Prize-fight, being present at, . . . . .	2	—	2
Prize-fighting, . . . . .	3	—	3
Profanity in a public place, . . . . .	124	48	172
Railroad law, violation of the, . . . . .	100	—	100
Rape, . . . . .	6	—	6
“ attempt to, . . . . .	4	—	4
Refusing duty as a seaman, . . . . .	9	—	9
“ to assist an officer, . . . . .	3	—	3
“ to support a family, . . . . .	79	—	79
Receiving stolen goods, . . . . .	34	4	38
<i>Carried forward,</i> . . . . .	21,172	4,780	25,952

*Number of Persons Arrested, etc. — Continued.*

NATURE OF CRIME.	Males.	Females.	Total.
<i>Brought forward, . . . . .</i>	21,172	4,780	25,952
Rescuing prisoners, . . . . .	7	—	7
“        “        attempt at, . . . . .	11	—	11
Robbery, . . . . .	79	2	81
“        attempt at, . . . . .	5	—	5
“        suspicion of, . . . . .	5	—	5
“        of the United States mail, . . . . .	1	—	1
Runaways, . . . . .	67	26	93
Selling adulterated candy, . . . . .	3	—	3
“        liquor on election day, . . . . .	1	—	1
“        jewelry without a license, . . . . .	2	—	2
“        dynamazine unstamped, . . . . .	1	—	1
Shop-breaking, . . . . .	233	—	233
Solomy, . . . . .	2	—	2
Stealing a wife, . . . . .	27	—	27
Stubborn children, . . . . .	72	37	109
Suspicious persons, . . . . .	913	118	1,061
Sunday law, violation of the, . . . . .	231	20	251
Surrendered by probation officer, . . . . .	—	1	1
Threatening bodily harm, . . . . .	50	7	57
Truancy, . . . . .	66	1	67
Unlawful game, being present at, . . . . .	48	—	48
“        exhibition, assisting at, . . . . .	7	—	7
“        “        maintaining, . . . . .	1	—	1
Unlawfully using a railroad car, . . . . .	2	—	2
“        “        a team, . . . . .	12	—	12
<i>Carried forward, . . . . .</i>	23,048	4,992	28,040

*Number of Persons Arrested, etc. — Concluded.*

NATURE OF CRIME.	Males.	Females.	Total.
<i>Brought forward,</i> . . . . .	23,048	4,992	28,040
Unlawfully using a boat, . . . . .	7	—	7
United States revenue law, violation of the,	3	—	3
Uttering a worthless note, . . . . .	1	—	1
United States shipping law, violation of the,	2	—	2
Vagrancy, . . . . .	163	37	200
Witnesses detained at station-houses, . . .	205	52	257
Total number of arrests, . . . . .	23,429	5,081	28,510



TABLE IX.  
*Comparative Statement of Police Criminal Work, 1880 to 1886, inclusive.*

Years.	Estimated Population.	Number of Persons Arrested.	Percentage of Arrests.	Amount of Property Reported Stolen in the City.	Amount of Property Recovered, Stolen in and out of the City.	Amount of Fines Imposed by Court.	Years of Imprisonment Imposed by Court.	Number of Days' Attendance in Court.	Amount of Witness Fees Earned.
1880,	363,000	21,851	6½ per cent.	\$78,414 00	\$71,017 00	\$62,922 00	1,736	14,694	\$15,268 50
1881,	370,000	28,624	7½ "	74,653 00	75,727 91	53,919 00	1,701	16,186	16,957 26
1882,	375,000	30,777	8½ "	131,763 00	108,833 02	67,883 00	1,977½	19,983	19,810 78
1883,	380,000	30,677	8 "	125,809 08	128,198 96	68,881 10	1,600½	20,690	20,497 00
1884,	385,000	31,200	8½ "	123,026 87	153,684 66	61,528 69	1,818	22,267	21,846 83
1885,	390,000	28,932	7½ "	109,747 53	178,813 62	59,655 59	1,802½	22,469	21,840 92
1886,	400,000	28,510	7½ "	77,956 39	122,360 20	109,969 31	1,567½	24,959	22,952 12
Average,	380,000	29,066	7½ per cent.	\$103,052 83	\$120,223 62	\$69,151 24	1,743½	20,178	\$19,881 91

TABLE X.

*Licenses of all Classes, except for Sale of Liquor, Issued, etc., to Nov. 30, 1886.*

CLASS OF LICENSE.	Granted.	Transferred.	Cancelled.	Complaints Investigated.	Stolen Property Recovered.	Fees Collected.
Hackney carriages, . . . . .	1,240	19	38	478	-	\$1,240
Wagons, . . . . .	3,848	16	16	271	-	3,848
Pawnbrokers, . . . . .	64	}	}	696	\$4,695 50	3,136
Second-hand articles, . . . . .	160					
Junk, . . . . .	212					
Second-hand clothing, . . . . .	74					
Auctioneers, . . . . .	131	7	3	-	-	415
Intelligence offices, . . . . .	83					
Billiard, pool and sipplo tables and bowling alleys, . . . . .	831					
Skating rink, . . . . .	7					
Street-railway conductors and drivers, . . . . .	1,100	-	886	-	-	375
Private detectives, . . . . .	7	-	-	-	-	70
Dogs, . . . . .	7,666	-	-	-	-	18,635
Total, . . . . .	15,723	42	943	1,415	\$4,695 50	\$29,416

TABLE XI.

*Number of Places Licensed to sell Intoxicating Liquors, 1886.*

CLASS OF LICENSE.	Places Licensed.	Licenses Cancelled.	Licenses Surrendered.	Licenses Forfeited.	Licenses void by conviction in Court.	Total, Nov. 30, 1886.
1. Innholder "A," . . . . .	37	1	-	-	-	36
1. Innholder "B," . . . . .	20	-	-	-	-	20
1. Victualler, . . . . .	1,139	3	2	8	-	1,126
2. Victualler, . . . . .	126	-	-	5	-	121
3. Victualler, . . . . .	62	-	-	1	1	60
4. Distiller, . . . . .	3	-	-	-	-	3
4. Wholesale Dealer "B," . . . . .	46	-	-	-	-	46
4. Wholesale Dealer "C," . . . . .	35	-	-	-	-	35
4. Grocer, . . . . .	280	3	2	6	-	269
5. Brewer, . . . . .	19	-	-	-	-	19
5. Wholesale Dealer and Bottler, . . . . .	46	-	-	-	-	46
5. Retail Dealer, . . . . .	50	1	1	1	-	47
6. Druggist, . . . . .	231	-	-	-	-	231
Total, . . . . .	2,094	8	5	21	1	2,059

TABLE XII.

*Financial Statement for Year ending Nov. 30, 1886.*

EXPENDITURES	
Pay of the officers, . . . . .	\$864,939 63
Fuel and light, . . . . .	11,460 70
Water and ice, . . . . .	2,177 58
Furniture and bedding, . . . . .	3,825 52
Printing and stationery, . . . . .	3,987 81
Care and cleaning station-houses and city prison, . . . . .	9,188 28
Repairs to station-houses and city prison, . . . . .	1,022 87
Repairs and supplies for police steamers, . . . . .	7,557 89
Rent and care of telephone and telegraph lines, . . . . .	2,270 00
Care and keeping horses, harnesses and vehicles, . . . . .	10,552 49
Purchase of horses and vehicles, . . . . .	2,904 25
Care of flags, flagstaffs, ropes, stakes, etc., . . . . .	720 26
Carting prisoners to and from stations and city prison, . . . . .	3,015 53
Feeding prisoners, . . . . .	1,413 57
Medical attendance, . . . . .	2,970 26
Carriage hire, . . . . .	350 63
Pursuit of criminals, . . . . .	3,014 64
Cloth for uniforms and uniform helmets, . . . . .	8,831 89
Pensions, . . . . .	28,857 27
Badges, buttons, clubs, belts, insignia, etc., . . . . .	2,681 20
Miscellaneous, car fares for officers, etc., . . . . .	2,273 97
Total, . . . . .	\$974,016 24
Expenses of license department, . . . . .	29,439 91
Total, . . . . .	\$1,003,456 15

*Financial Statement — Concluded.*

RECEIPTS.		
For all licenses (except for sale of liquor),	Credited to Police Department.	\$10,781 00
For sale of unclaimed property, etc.,		536 82
For extra services of officers, . . . .		11,566 47
Dog licenses (credited to school department), . . .		18,635 00
Total, . . . . .		\$41,519 29
For liquor licenses, . . . . .		608,113 00
Total, . . . . .		\$649,632 29
Amount received for uniform cloth, etc., . . . .		8,831 89
Total, . . . . .		\$658,464 18

TABLE XIII.

*List of Pensioned Officers.*

NAME.	Position.	Age.	Years of Service	Amount of Pension	Date of Retirement.
Adams, James, . . .	Pat., Lt., Sergt.,	64	36	\$365 00	Oct. 18, 1878.
Adams, Thomas S., .	Patrolman, .	62	23	365 00	Oct. 18, 1878.
Adams, Thomas H., .	" .	57	23	365 00	April 18, 1884.
Bean, Russell T., . .	" .	50	13	365 00	Oct. 18, 1878.
Butler, John, . . .	" .	59	15	365 00	Oct. 18, 1878.
Benner, Lewis W., .	" .	54	15	365 00	April 7, 1883.
Brackett, Joseph, . .	" .	50	16	365 00	Dec. 15, 1881.
Brennan, Dennis C., .	" .	53	17	365 00	Mar. 17, 1879.
Blackwell, Francis H., .	" .	60	22	365 00	Oct. 31, 1885.
Brown, Samuel E., . .	" .	51	26	365 00	June 24, 1886.
Capen, Moses L., . .	" .	70	30	365 00	Oct. 18, 1878.
Chadbourn, William, .	Pat., Lt., Capt.,	59	24	365 00	Oct. 18, 1878.
Cook, John L., . . .	Pat., Sergt., Lt.,	64	37	365 00	Oct. 18, 1878.
Crocker, David P., . .	Patrolman, .	65	24	365 00	Oct. 18, 1878.
Cobb, Hiram, . . .	" .	59	22	365 00	Oct. 18, 1878.

*List of Pensioned Officers.—Continued.*

NAME.	Position.	Age.	Years of Service.	Amount of Pension.	Date of Retirement.
Currier, Jacob H.,	Patrolman.	65	21	\$365 00	May 19, 1882.
Chapman, Lory D.,	"	47	10	365 00	Mar. 13, 1885.
Carroll, James E.,	"	42	12	365 00	Oct. 31, 1885.
Clark, Charles,	"	52	11	365 00	Dec. 3, 1885.
Dearborn, Samuel S.,	"	58	15	365 00	Aug. 5, 1886.
Dunbar, Abraham M.,	"	43	13	365 00	Oct. 18, 1878.
Drake, Amos G.,	"	65	17	365 00	Dec. 15, 1881.
Drew, Alfred R.,	Pat. Sergt., Lt.	59	20	425 00	April 20, 1883.
Dolan, Charles,	Patrolman.	60	24	365 00	Oct. 31, 1885.
Fitzgerald, William,	"	60	15	365 00	Oct. 18, 1878.
Folsom, Hawley,	Pat. Sergt., Lt. Capt.	60	30	486 67	April 29, 1882.
Farnum, George H.,	Patrolman.	50	16	365 00	Aug. 25, 1885.
Freeman, Ephraim W.,	"	56	20	365 00	Aug. 25, 1885.
Flah, Stephen N.,	"	62	26	365 00	Oct. 21, 1885.
Ford, Lafayette,	"	59	25	365 00	Oct. 31, 1885.
Gove, Jonathan S.,	"	57	20	365 00	Oct. 18, 1878.
Griggs, Robert D.,	"	59	26	365 00	Dec. 9, 1882.
Graves, Edward Y.,	Pat. Sergt., Lt.	55	24	425 00	Nov. 28, 1883.
Hill, William B.,	Patrolman.	57	9	365 00	Oct. 18, 1870.
Hunkins, John H.,	"	66	28	365 00	Oct. 18, 1878.
Hutchins, Calvin,	"	62	33	365 00	Oct. 18, 1878.
Hicks, William E.,	"	57	22	365 00	Mar. 17, 1879.
Harris, Augustine M.,	"	50	16	365 00	Nov. 8, 1883.
Hutchins, Loring G.,	"	64	16	365 00	Nov. 28, 1883.
Howard, Salmon,	"	52	24	365 00	April 8, 1884.
Holbrook, Anthony,	"	60	28	365 00	Oct. 30, 1885.
Hollis, Edwin A.,	"	44	19	365 00	Jan. 2, 1885.
Kendall, William,	"	60	26	365 00	Nov. 5, 1882.
Kelly, James,	"	56	17	365 00	Aug. 25, 1885.
Lewis, Stephen L.,	Pat. Sergt.	50	19	365 00	Oct. 18, 1878.
Leighton, Leonard,	Patrolman.	63	24	365 00	May 8, 1882.



*List of Pensioned Officers.—Concluded.*

NAME.	Position.	Age.	Years of Service.	Amount of Pension.	Date of Retirement.
Lunt, Luther, . .	Patrolman, .	69	24	\$365 00	Oct. 18, 1878.
Macdonald, Abel B., .	" .	47	20	365 00	Oct. 31, 1879.
Moulton, James F., .	" .	54	17	365 00	Oct. 31, 1879.
McNamara, Michael, .	" .	52	17	365 00	Oct. 29, 1881.
Maynard, George S., .	Pat., Sergt. .	61	23	365 00	Mar. 3, 1883.
McCormick, James, .	Patrolman. .	44	16	365 00	Dec. 8, 1885.
McDonald, Alexander, .	Capt., .	65	25	486 67	June 23, 1885.
McGee, James, . .	Patrolman, .	47	20	365 00	Oct. 31, 1885.
McDonald, Charles T., .	" .	39	12	365 00	April 27, 1886.
Ostrander, Albert, .	" .	69	25	365 00	Oct. 18, 1878.
Palmer, Samuel, . .	" .	70	18	365 00	Mar. 17, 1879.
Perkins, Henry H., .	Pat., Sergt., .	49	17	365 00	Oct. 29, 1881.
Perry, John W., . .	Patrolman, .	61	22	365 00	April 13, 1882.
Regan, John H., . .	" .	57	16	365 00	April 13, 1882.
Ross, Samuel B., . .	" .	59	28	365 00	Oct. 31, 1885.
Robinson, Gilman B., .	" .	54	19	365 00	Oct. 18, 1878.
Twombly, James W., .	Pat., Sergt., Lt., Capt., .	55	28	666 67	Nov. 6, 1886.
Savage, John L., . .	Patrolman, .	49	17	365 00	Oct. 31, 1879.
Scott, Jesse D., . .	" .	61	17	365 00	Sept. 20, 1881.
Stickney, William W., .	" .	58	23	365 00	Oct. 31, 1879.
Stone, Charles, . .	" .	70	19	365 00	Sept. 20, 1881.
Thompson, Isaiah P., .	" .	59	29	365 00	Oct. 18, 1878.
Vose, Thomas C., . .	" .	63	15	365 00	Oct. 29, 1881.
Wedger, John B., . .	" .	57	17	365 00	Oct. 18, 1878.
Weeks, Charles C., .	" .	33	8	365 00	Oct. 18, 1878.
Walker, Charles A., .	" .	51	21	365 00	Sept. 30, 1881.
Winship, Oliver L., .	Pat., Sergt., Lt.,	54	24	425 00	Sept. 21, 1883.
Wells, John E., . .	Patrolman, .	53	30	365 00	Dec. 29, 1881.
White, Christopher, .	" .	50	12	365 00	June 8, 1885.
Waggett, Enos, . .	" .	64	31	365 00	Oct. 31, 1885.

TABLE XIV.

*Work of the Signal System, Division C. June 7 to Nov. 30, 1886.*

Whole number of runs, . . . . .	1,029
Number of runs to bring in prisoners, . . . . .	918
Number of runs for miscellaneous purposes, . . . . .	111
	<hr/> 1,029

## NATURE OF SERVICE.

	Runs.
Prisoners brought to station-house in wagon, . . . . .	981
Injured persons brought to station in wagon, . . . . .	10
Injured persons taken home in wagon, . . . . .	12
Injured persons taken to hospital in wagon, . . . . .	34
Feeble persons in mind, and insane brought to station, . . . . .	9
Lost children brought to station, . . . . .	6
Runs to fire alarms, . . . . .	10
Conveying detail of officers, . . . . .	4
Runs for liquor seizures, . . . . .	6
Conveying body of drowned boy home, . . . . .	1
Conveying body of man to morgue, . . . . .	2
Runs to quell disturbance, . . . . .	3
Miscellaneous, . . . . .	11
	<hr/> 1,029
Number of telephone calls from officers, . . . . .	7,810

Number of miles run from June 7 to July 1, . . . . .	113 $\frac{1}{4}$
“ “ in July, . . . . .	138 $\frac{5}{16}$
“ “ in August, . . . . .	173
“ “ in September, . . . . .	146
“ “ in October, . . . . .	130 $\frac{5}{8}$
“ “ in November, . . . . .	110 $\frac{3}{8}$
	<hr/>
Total number of miles run, . . . . .	811 $\frac{9}{16}$





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